

## Message Text

CONFIDENTIAL

PAGE 01 STATE 188205 TOSEC 080244  
ORIGIN NODS-00

INFO OCT-01 ISO-00 /001 R

DRAFTED BY S/S:FWISNER:BABS  
APPROVED BY D - MR. CHRISTOPHER  
CU:JDUFFY (DRAFT)  
S/S-O; TGMARTIN

-----061309 100120Z /63  
O 100100Z AUG 77 ZFF4  
FM SECSTATE WASHDC  
TO USDEL SECRETARY IMMEDIATE

C O N F I D E N T I A L STATE 188205 TOSEC 080244

NODIS  
CHEROKEE, FOR THE SECRETARY FROM WARREN CHRISTOPHER

E.O. 11652: GDS

TAGS: AMGT

SUBJECT: STATE-USIA REORGANIZATION

1. HARRISON WELFORD'S REORGANIZATION STAFF IS COMPLETING ITS RECOMMENDATIONS TO THE PRESIDENT ON THE USIA REORGANIZATION. THE RECOMMENDATIONS CALL FOR THE INTEGRATION OF CU AND USIA INTO A NEW ENTITY WHICH PROBABLY WILL HAVE A NEW NAME. VOA WILL REMAIN A PART OF THE NEW ENTITY. OPINION WITHIN THE EXECUTIVE BRANCH REMAINS DIVIDED OVER THE RELATIONSHIP OF THE NEW ENTITY TO THE DEPARTMENT OF STATE. BRZEZINSKI, LANCE, WELFORD AND JAGODA PREFER A QUASI-INDEPENDENT RELATIONSHIP SIMILAR TO THAT PRESENTLY ENJOYED BY USIA. JOHN REINHARDT IS IN FAVOR OF AN ACDA-LIKE RELATIONSHIP, AND WE HAVE REITERATED YOUR STRONG PREFERENCE FOR AN AID-LIKE RELATIONSHIP.

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2. WE HAVE BEEN IN CLOSE COMMUNICATION WITH JAGODA AND WELFORD'S STAFF. THEY APPEAR READY TO CHANGE THEIR POSITION IN FAVOR OF AN ACDA-LIKE RELATIONSHIP IF WE COULD INDICATE OUR SUPPORT OF THIS POSITION. IT IS POSSIBLE, BUT NOT CERTAIN, THAT BRZEZINSKI AND OMB'S BUDGET STAFF WOULD ALSO JOIN THE MAJORITY AND GIVE THE PRESIDENT A UNANIMOUS RECOMMENDATION. WELFORD'S STAFF IS WILLING TO

PRESS NSC AND OMB TO JOIN A CONSENSUS.

3. RECOGNIZING YOUR PREFERENCE FOR AN AID-LIKE RELATIONSHIP, I AM NEVERTHELESS CONCERNED THAT, IF WE STAND FIRM ON THIS POSITION -- GIVEN THE PRESENT ALIGNMENT OF VIEWS -- THE PRESIDENT MAY DECIDE THE ISSUE IN A MANNER QUITE UNATTRACTIVE TO US. IT IS MORE IMPORTANT IN MY JUDGMENT TO HAVE AN ACDA-LIKE RELATIONSHIP THAN TO PERMIT THE QUASI-INDEPENDENT RELATIONSHIP THAT NOW EXISTS BETWEEN STATE AND USIA TO CONTINUE WITH THE NEW ENTITY. AS LONG AS THE DIRECTOR OF THE NEW ENTITY IS COMMITTED TO WORK CLOSELY WITH US, I THINK AN ACDA-LIKE RELATIONSHIP WOULD BE ACCEPTABLE.

4. WELFORD AND JAGODA WANT TO PRESENT THE REORGANIZATION PROPOSAL TO THE PRESIDENT AS SOON AS POSSIBLE. THE LONGER THE QUESTION REMAINS UNRESOLVED, THE GREATER THE LIKELIHOOD OF OPPOSITION TO REORGANIZATION DEVELOPING WITHIN THE ACADEMIC COMMUNITY AND WITHIN CERTAIN ELEMENTS IN CONGRESS. RATHER THAN LET THE ISSUE GO TO THE PRESIDENT AS PRESENTLY DRAFTED, I RECOMMEND THAT YOU AUTHORIZE ME TO TELL JAGODA AND WELFORD THAT WE WOULD BE PREPARED TO SETTLE FOR AN ACDA-LIKE RELATIONSHIP IF THIS WILL CONTRIBUTE TO THE DEVELOPMENT OF A CONSENSUS RECOMMENDATION TO THE PRESIDENT. CHRISTOPHER

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## Message Attributes

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**Enclosure:** n/a  
**Executive Order:** GS  
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**Review Markings:**  
Margaret P. Grafeld  
Declassified/Released  
US Department of State  
EO Systematic Review  
22 May 2009  
**Markings:** Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009